

# West Virginia Property Tax Appeals: A New Hope

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### Recent Legislation

- House bill 2581 from 2021 regular session
  - Amended appraisal methodology for oil and gas beginning in 2022
  - Use of third-party appraisals in informal review process with assessors
    - Applies to residential and commercial property appraised by assessors
  - Significantly alters the property tax appeal process beginning in 2023
    - Office of Tax Appeals ("OTA") option
    - Elimination of October County Commission hearings
  - Reduces burden of proof on taxpayers in property tax appeals

### Informal Review Process

- Valuation review
  - Assessor residential and commercial
  - Tax Commissioner industrial and natural resource (excludes oil, natural gas and managed timberland)
  - No appeal allowed if agreement is reached
  - Appeals filed with County Commission where property is located
- Classification and taxability review
  - Application first filed with county assessor
  - Taxpayer may request that question be certified to Tax Commissioner
  - Under current law, appeal of Tax Commissioner's ruling filed in circuit court
- Procedural changes under HB2581
  - Valuation issues may be appealed to either County Commission or OTA
  - Classification and taxability appeals must be filed with OTA

#### County Commission Appeals

- Current
  - Board of Equalization and Review ("BOE") hearings in February
    - Before property tax books are closed
  - Board of Assessment Appeals ("BAA") hearings in October
    - After property tax books are closed
- New, beginning with tax year 2023
  - BOE retained
  - BAA eliminated
  - Option to bypass BOE and file appeal with OTA
  - Must agree to timely pay first and second half installments for all appeals

### Circuit Court and Supreme Court

#### • Circuit Court, currently

- Valuation appeals from BOE and BAA
- Taxability and classification determinations by Tax Commissioner
- Transcript of BOE/BAA hearing must be filed with Circuit Court within 30 days of filing of petition for appeal
- Circuit Court, beginning with tax year 2023
  - All property tax disputes must first flow through OTA
  - Eliminates any need for discovery for classification and taxability matters
  - Appeal may be filed in Kanawha County, taxpayer's county, or county where property is located
- Supreme Court
  - All Circuit Court property tax cases may be appealed to the Supreme Court
  - Removes valuation case requirement that the property had to be assessed at \$50,000+

## Office of Tax Appeals

- 2002 to present not authorized to hear property tax appeals
- 2023 forward almost all property tax appeals will go through OTA
- Valuation issues
  - May file appeal of Assessor's or Tax Commissioner's ruling with BOE or OTA
  - Appeal of BOE decision must be filed with OTA
- Classification and taxability issues
  - Appeal of Tax Commissioner's decision must be initiated with OTA
- Must file Circuit Court appeal within 60 days of receipt of OTA decision
  - OTA submits the case record to the Circuit Court

# Office of Tax Appeals

#### • Unanswered questions

- Appeals from BOE
  - New hearing or does OTA rule based on record developed at BOE?
  - Appeal required to be filed within 30 days of adjournment of BOE as is currently required for Circuit Court Appeals?
  - Certification of record requirements?
- Appeals directly to OTA
  - Number of days from receipt of final value to file appeal?
    - February 20<sup>th</sup> deadline likely paramount for valuation appeals
    - For classification and taxability matters, appeal must be filed within 30 days of receipt of Tax Commissioner's ruling

#### Burden of Proof

- Common law established a "clear and convincing evidence" standard
- Appraisal by Assessors or Tax Commissioner presumed correct
- New standard is "preponderance of the evidence"
  - "Proof by a preponderance of the evidence requires only that a party satisfy the court or jury by sufficient evidence that the existence of a fact is more probable or likely than its nonexistence." *Jackson v. State Farm Mut. Auto Inc., Co.*
  - Valuation, classification or taxability questions
  - Applies regardless of whether matter is heard by Assessor, Tax Commissioner, Board of Equalization and Review, Office of Tax Appeals, Circuit Court, or Supreme Court
- No presumption of correctness of the appraisal

#### Parting Thoughts

- BOE appeals will be rare; OTA will become the forum
  - Due Process
  - Matters no longer determined by County Commissioners
  - Legal analysis by independent Administrative Law Judges
  - Consolidation of multicounty appeals in OTA
- OTA needs a budget enhancement
  - All taxability and classification appeals
  - All valuation appeals from BOE
  - HB2581 authorizes two staff attorneys, four ALJs
    - OTA has never used a staff attorney and has only had two ALJs for last several years
    - Office space issues

# thank you



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