VILLAGE OF LILY LAKE

RESOLUTION NO. 2020-16

A Resolution Adopting Revised Policy Prohibiting Sexual Harassment

- The Illinois General Assembly enacted Public Act 100-0554, an Act concerning government, that became effective on November 16, 2017.
- Pursuant to the Act, each governmental unit was required to adopt an ordinance or resolution establishing a policy to prohibit sexual harassment.
- Pursuant to the Act the village adopted Resolution No. 2017-43 establishing the model policy of the Illinois Department of Human Rights as the village's policy prohibiting sexual harassment.
- The General Assembly recently enacted Public Act 101-0221 that, among other things, requires employers and governmental units to provide annual sexual harassment prevention training by December 31, 2020. In response to the Act, the Illinois Department of Human Rights revised its model policy prohibiting sexual harassment.

Now, therefore, be it resolved by the president and the board of trustees of the Village of Lily Lake, Kane County, Illinois that:

- 1. The Policy Prohibiting Sexual Harassment attached as Exhibit A to this resolution is adopted.
- 2. All prior existing sexual harassment policies of the Village are superceded by the Policy Prohibiting Sexual Harassment adopted by this resolution.

Adopted on June 22, 2020.

[Signature page follows.]

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Trustee	Yes	No	Absent	Abstain
Conn	X			
Damisch	X			
Dell	X			
Diehl	X			
Florian	X			
Walsh	X			
Overstreet	C			
Totals	10	B	8	0

Approved	June 2	2020
Approved	MIIIC ZA	2, ZUZU.

President

Attested and filed in my office on June 22, 2020.

Clerk of the Village of Lily Lake, Kane County, Illinois

POLICY PROHIBITING SEXUAL HARASSMENT

Prohibition on sexual harassment

It is unlawful to harass a person because of that person's sex. The courts have determined that sexual harassment is a form of discrimination under Title VII of the U. S. Civil Rights Act of 1964, as amended in 1991. All persons have the right to work in an environment free from sexual harassment. Sexual harassment is unacceptable misconduct that affects individuals of all genders and sexual orientations. It is the policy of the Village of Virgil to prohibit harassment of any person by any municipal official, municipal agent, municipal employee or municipal agency or office on the basis of sex or gender. All municipal officials, agents, employees and agencies or offices are prohibited from sexually harassing any person, regardless of any employment relationship or lack thereof.

2. Definition of sexual harassment

This policy adopts the definition of sexual harassment as stated in the Illinois Human Rights Act, that currently defines sexual harassment as:

Any unwelcome sexual advances or requests for sexual favors or any conduct of a sexual nature when:

- (1) Submission to such conduct is made either explicitly or implicitly a term or condition of an individual's employment,
- (2) Submission to or rejection of such conduct by an individual is used as the basis for employment decisions affecting such individual, or
- (3) Such conduct has the purpose or effect of substantially interfering with an individual's work performance or creating an intimidating, hostile or offensive working environment.

Conduct which may constitute sexual harassment includes:

- Verbal Harassment: sexual innuendos or suggestive comments, or insults, humor, or jokes about sex, anatomy, or gender-specific traits, or sexual propositions or threats, or repeated requests for dates, or statements of a sexual nature about other employees, even outside of their presence.
- Nonverbal Harassment: suggestive or insulting sounds (whistling), leering
 obscene gestures, sexually suggestive bodily gestures, "catcalls", "smacking" or
 "kissing" noises.
- Visual: posters, signs, pin-ups or slogans of a sexual nature, viewing

pornographic material or websites.

- Physical Harassment: touching, unwelcome hugging or kissing, pinching, brushing the body, any coerced sexual act or actual assault.
- Textual/Electronic Harassment: "sexting" (electronically sending messages
 with sexual content, including pictures or video), the use of sexually explicit
 language, harassment, cyber stalking and threats via all forms of electronic
 communication (email, text, picture, or video messages, intranet or online
 postings, blogs, instant messages and social network websites like Facebook and
 Twitter).

The most severe and overt forms of sexual harassment are easier to determine. On the other end of the spectrum, some sexual harassment is more subtle and depends, to some extent, on individual perception and interpretation. The courts will assess sexual harassment by a standard of what would offend a reasonable person.

3. Procedure for reporting an allegation of sexual harassment

An employee who either observes sexual harassment or believes him or herself to be the object of sexual harassment should deal with the incident or incidents as directly and firmly as possible by clearly communicating his or her position to the offending employee, and his or her immediate supervisor. It is not necessary for sexual harassment to be directed at the person making the report.

Any employee may report conduct which is believed to be sexual harassment, including the following:

- Electronic or direct communication. If there is sexual harassment behavior in the workplace, the harassed employee should directly and clearly express her or his objection that the conduct is unwelcome and request that the offending behavior stop. The initial message may be verbal. If subsequent messages are needed, they should be put in writing in a note or a memo.
- Contact with supervisory personnel. At the same time direct communication
 is undertaken, or in the event the employee feels threatened or intimidated by the
 situation, the problem must be promptly reported to the immediate supervisor of
 the person making the report, a department head, the ethics officer of the village,
 or the village president.

The employee experiencing what he or she believes to be sexual harassment must not assume that the employer is aware of the conduct. If there are no witnesses and the victim fails to notify one of the persons listed above, the municipality will not be presumed to have knowledge of the harassment.

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- Resolution outside municipality. The purpose of this policy is to establish prompt, thorough and effective procedures for responding to every report and incident so that problems can be identified and remedied by the municipality. However, all municipal employees have the right to contact the Illinois Department of Human Rights (IDHR) or the Equal Employment Opportunity Commission (EEOC) for information regarding filing a formal complaint with those entities. An IDHR complaint must be filed within 300 days of the alleged incident unless it is a continuing offense. A complaint with the EEOC must also be filed within 300 days.
- Allegations of sexual harassment made against an elected official of the village by another elected official. In addition to the methods of reporting included above, an elected official may request an independent review of a complaint of sexual harassment by another elected official. The request must be made to the president of the village. The president shall take immediate action in keeping with the procurement process of the village to retain a qualified individual or entity for the independent review of the complaint. The individual or entity conducting the independent review shall report the outcome to the corporate authorities.

Documentation of any incident may be submitted with any report (what was said or done, the date, the time and the place), including written records such as letters, notes, memos, telephone messages, and the like.

All allegations, including anonymous reports, will be accepted and investigated regardless of how the matter comes to the attention of the municipality. However, because of the serious implications of sexual harassment charges and the difficulties associated with their investigation and the questions of credibility involved, the claimants willing cooperation is a vital component of an effective inquiry and an appropriate outcome.

4. Prohibition on retaliation for reporting sexual harassment allegations

No village official, municipal agency, municipal employee or municipal office shall take any retaliatory action against any municipal employee or official due to a municipal employee's or official's:

- (a) Disclosure or threatened disclosure of any violation of this policy,
- (b) Providing information related to an investigation or testimony before any public body conducting an investigation, hearing or inquiry into any violation of this policy, or
- (c) Assistance or participation in a proceeding to enforce the provisions of this policy.

For purposes of this policy, retaliatory action means the reprimand, discharge, suspension, demotion, denial of promotion or transfer, or change in the terms or conditions of employment of any municipal employee that is taken in retaliation for a municipal employee's or official's involvement in protected activity pursuant to this policy.

No individual making a report will be retaliated against even if a report made in good faith is not substantiated. In addition, any witness will be protected from retaliation.

Similar to the prohibition against retaliation contained in this policy, the State Officials and Employees Ethics Act (5 ILCS 430/15-10) provides whistleblower protection from retaliatory action such as reprimand, discharge, suspension, demotion, or denial of promotion or transfer that occurs in retaliation for an employee who does any of the following:

- (a) Discloses or threatens to disclose to a supervisor or to a public body an activity, policy, or practice of any officer, member, agency, or other employee that the employee reasonably believes is in violation of a law, rule, or regulation,
- (b) Provides information to or testifies before any public body conducting an investigation, hearing, or inquiry into any violation of a law, rule, or regulation by any officer, member, agency or other employee, or
- (c) Assists or participates in a proceeding to enforce the provisions of the State Officials and Employees Ethics Act or this policy.

Pursuant to the Whistleblower Act (740 ILCS 174/15(a)), an employer may not retaliate against an employee who discloses information in a court, an administrative hearing, before a legislative commission or committee, or in any other proceeding, where the employee has reasonable cause to believe that the information discloses a violation of a state or federal law, rule, or regulation. In addition, an employer may not retaliate against an employee for disclosing information to a government or law enforcement agency, where the employee has reasonable cause to believe that the information discloses a violation of a state or federal law, rule, or regulation. (740 ILCS 174/15(b)).

According to the Illinois Human Rights Act (775 ILCS 5/6-101), it is a civil rights violation for a person, or for 2 or more people to conspire, to retaliate against a person because he or she has opposed that which he or she reasonably and in good faith believes to be sexual harassment in employment, because he or she has made a charge, filed a complaint, testified, assisted, or participated in an investigation, proceeding, or hearing under the Illinois Human Rights Act.

An employee who is suddenly transferred to a lower paying job or passed over for a

promotion after filing a complaint with IDHR or EEOC, may file a retaliation charge within 300 days of the alleged retaliation.

5. Consequences of a violation of the prohibition on sexual harassment

In addition to any and all other discipline that may be applicable pursuant to municipal policies, employment agreements, procedures, employee handbooks or collective bargaining agreements, any person who violates this policy or the Prohibition on Sexual Harassment contained in 5 ILCS 430/5-65, may be subject to a fine of up to \$5000 per offense, applicable disciplinary actions or discharge by the municipality and any applicable fines and penalties established pursuant to local ordinance, state law or federal law. Each violation may constitute a separate offense. Any discipline imposed by the municipality is separate and distinct from any penalty imposed by an ethics commission or any fines and penalties imposed by a court of law or a state or federal agency.

6. Consequences for knowingly making a false report

A false report is a report of sexual harassment made by an accuser to accomplish an outcome other than stopping sexual harassment or stopping retaliation for reporting sexual harassment. A false report is not a report made in good faith that cannot be proven. Given the seriousness of the consequences for the accused, a false or frivolous report is a severe offense that can itself result in disciplinary action. Any person who intentionally makes a false report alleging a violation of any provision of this policy is subject to disciplinary action or discharge pursuant to applicable municipal policies, employment agreements, procedures, employee handbooks, or collective bargaining agreements.

In addition, any person who intentionally makes a false report alleging a violation of any provision of the State Officials and Employees Ethics Act to an ethics commission, inspector general, the State Police, or State's Attorney, the Attorney General, or any other law enforcement official is guilty of a Class A misdemeanor. An ethics commission may levy an administrative fine of up to \$5000 against any person who intentionally makes a false, frivolous or bad faith allegation.

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- (a) Discloses or threatens to disclose to a supervisor or to a public body and an activity, policy, or practice of any officer, member, State agency, or other State employee that the State employee reasonably believes is in violation of a law, rule, or regulation,
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An employee who is suddenly transferred to a lower paying job or passed over for a promotion after filing a complaint with IDHR or EEOC, may file a retaliation charge — due-within 180 days (IDHR) or 300 days (EEOC) of the alleged retaliation.

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